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SCDA-35

6 Attorney for Protestants Save the California Delta Alliance, et al.

7 **BEFORE THE CALIFORNIA STATE WATER RESOURCES CONTROL BOARD**

9 **IN RE CALIFORNIA WATERFIX**  
10 **CALIFORNIA DEPARTMENT OF**  
11 **WATER RESOURCES AND U.S.**  
12 **BUREAU OF RECLAMATION**  
13 **PETITION FOR CHANGES IN**  
14 **WATER RIGHTS, POINTS OF**  
15 **DIVERSION/RE-DIVERSION**

**TESTIMONY OF TOM BURKE**

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1 I Thomas Burke, submit this written testimony. The matters contained herein are true and correct  
2 and based upon my personal knowledge. If called upon to testify to them, I would and could do so.  
3 I do hereby declare:

4

5 **Introduction**

6

7 My name is Thomas Burke and I am a Principal at Hydrologic Systems. I received a Bachelor's of  
8 Science in Civil Engineering in 1980 from the University of Florida, and a Master's of Science in  
9 Civil Engineering with a specialty in Water Resources Engineering from Colorado State University  
10 in 1992. I am the owner and Principal Engineer at Hydrologic Systems, a company that I started in  
11 1998. Prior to starting Hydrologic Systems, I worked as a Senior Water Resources Engineer at  
12 Phillip Williams and Associates, Western Regional Director of Water Resources at EA Engineering  
13 Science and Technology, and Hydraulic Engineer at the US Army Corps of Engineers. I have over  
14 30 years of experience in hydrologic modeling of aquatic systems, including both surface water and  
15 groundwater. I am familiar with the CALSIM II and DSM2 models that were used to evaluate the  
16 different operational scenarios of the California Water Fix Project (CWF).

17 I have assessed the potential impacts from the CWF scenarios on the waters in and around the  
18 Discovery Bay development. My testimony is submitted to provide a summary of the analyses that  
19 I conducted on the different scenarios and results that I have developed from those analyses. A  
20 detailed report of my analyses has been submitted as Exhibit SDWA-47.

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22 **The CWF Project**

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24 The CWF is a joint project developed by the California Department of Water Resources (DWR) and  
25 the Bureau of Reclamation (BOR) (Petitioners). They have applied to the SWRCB for a water right  
26 change petition to move their diversion point to a new location on the Sacramento River. To  
27 operate the State Water Project (SWP) and Central Valley Project (CVP) (Projects) utilizing this

28

1 new diversion point, the Petitioners have proposed four scenarios that define the range of operations  
2 that might be implemented for operating the two projects.

3

4 Presently, the Projects divert water at the southern end of the Delta, and export the water to areas  
5 south of the Delta. Much of this diverted water is from the Sacramento River and flows north to  
6 south through the Delta, and is picked up by the southern export pumps.

7

8 The Petitioners have requested that a new point of diversion be established at the north end of the  
9 Delta to capture water from the Sacramento River before it gets a chance to flow through the Delta.  
10 The diverted water will then be conveyed to the southern export pumps through twin tunnels that  
11 will completely bypass the Delta. Diverting the Sacramento River water through the twin tunnels  
12 rather than allowing it to flow through the Delta removes a significant source of fresh water from  
13 the Delta.

14

15 Under the current operating scenario, without the CWF, high quality Sacramento River water must  
16 flow through the Delta before reaching the export pumps. The concentration of nutrients in  
17 Sacramento River water in the vicinity of the proposed NDD is typically lower than the  
18 concentration of nutrients in the central Delta. When Sacramento River water flows through the  
19 Delta on the way to the export pumps it generally dilutes the nutrient load in the central and south  
20 Delta.

21

22 If diversions are shifted to the proposed NDD, this dilution effect will be reduced or eliminated.  
23 This will result in a higher nutrient loads for waters in and around Discovery Bay. All things being  
24 equal, higher nutrient loads can lead to algal blooms which reduce dissolved oxygen and lead to  
25 degradation of water quality. This is a qualitative analysis

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27 Exhibit SCDA-56 is a chart I prepared comparing model results with actual historical conditions. I  
28 am aware that DWR cautions that their models do not accurately replicate historical conditions.

1 However, the chart indicates that the models are likely not useful for comparative purposes either.  
2 The model results under-report salinity. If the model results consistently under-reported salinity but  
3 accurately captured trends, they might be useful for comparative purposes. However, the model  
4 results are also erratically inaccurate in capturing trends as well. The model reports periods of  
5 sharply decreasing salinity at times when salinity was actually sharply increasing. In my opinion,  
6 failure to accurately track the direction of trends makes it unlikely that model errors are consistent  
7 across scenarios and I would not rely on the modeling to provide useful comparisons of scenarios.  
8 The Petitioners may have offered modeling that purports to show that the reduction in the amount of  
9 Sacramento River water entering the Delta will not adversely affect water quality. However, their  
10 own testimony establishes that because of the technical limitations of the models, they cannot  
11 reliably predict specific outcomes. (DWR-71 page 13). As described above, using the models on a  
12 comparative basis is unreliable when the model is not capable of tracking actual water quality trends  
13 in the Delta. Given that the DSM2 model has issues both as a predictive and comparative tool for  
14 water quality, it cannot be reliable used to assess the impacts from the CWF scenarios.

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### 17 **Analysis of the Changes to Delta Salinity from The CWF Scenarios**

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19 The Petitioners analyzed and developed the four operating scenarios using the CALSIM II  
20 operations model and the DSM2 hydrodynamic model. Both of these models, representing each of  
21 the four scenarios, have been uploaded to the State Water Resources Control Board's Water Right  
22 Change Petition web site. There were 5 DSM2 models that represented the 4 CWF scenarios that  
23 have been proposed by DWR and a No Action Alternative (NAA). These scenarios, labeled B1,  
24 H3, H4, B2 and NAA consist of different sets of operational constraints that each scenario would  
25 conform to. The scenarios as listed go incrementally from a high export scenario, B1 to a low  
26 export scenario, B2, with H3 and H4 falling in between these two upper and lower boundaries.

27

28

1 I performed an analysis to determine the effect that the CWF scenarios would have on the salinity in  
2 the Delta. To perform that analysis, I used the DSM2 models that were provided by the Petitioners.  
3 They were downloaded from the State Water Resources Control Board (SWRCB) FTP site. There  
4 were five separate DSM2 models. Four of the models represented the four operational scenarios of  
5 the CWF project. The fifth model represented the No Action Alternative (NAA). The input to the  
6 DSM2 model was generated by the CALSIM II operations model for the Central Valley Project  
7 (CVP) and State Water Project (SWP). The CALSIM II model was set up by the Petitioners for an  
8 82 year period of Record (Water Years 1922-2003). The DSM2 model was set up to run for a 16  
9 period Water Years 1976-1991). Given that the CALSIM II model produces the input data for the  
10 DSM2 model, it is unclear why two separate time frames were used. The shorter timeframe for the  
11 DSM2 model can present problems when making extrapolations to low or high water years.

12  
13 To perform the salinity analysis, I identified 6 locations in the vicinity of Discovery Bay. A list of  
14 the sites and a site map are provided in Exhibit SCDA-36. I ran each of the five DSM2 models and  
15 evaluated the output from the models at each of those 6 locations. The 15-minute DSM2 output  
16 was used to create a daily average. The daily average salinity is provided in tables within Exhibit  
17 SCDA-36. The change in salinity was conducted by comparing the salinity from the output of each  
18 of the model that represented the CWF scenarios to the output from the model that represented the  
19 NAA. The DSM2 model analyzes flow through the Delta on a 15-minute time step. This allows for  
20 a very detailed comparison of the results from the different scenarios.

21  
22 I plotted the DSM2 salinity model results from each of the different scenarios and the NAA  
23 alternative over the full time period that had been developed for the DSM2 models. Those plots are  
24 provided in Exhibit SCDA-36. The 15-minute data was averaged into a daily period for each  
25 scenario and the NAA. The difference between the salinity for each scenario and the NAA  
26 alternative were evaluated and plotted to see the change resulting from each CWF scenario. Those  
27 plots are provided in Exhibit SCDA-36. As can be seen in the plots, the CWF scenarios resulted in  
28 some very large increases in salinity as compared to the NAA. For the Indian Slough at Discovery

1 Bay site, there were multiple instances where the difference in salinity was over 500 $\mu$ S/cm, and one  
2 period where the salinity was 750 $\mu$ S/cm greater than the NAA. These numbers represent a large  
3 increase in salinity.

4  
5 The Petitioners exhibits did not show a change this large due to the way that they averaged the  
6 results of the DSM2 model. By developing a mean monthly average for salinity, they effectively  
7 averaged the 15-minute data into daily data then averaged the daily data into monthly data, then  
8 averaged the monthly data into mean monthly data which was averaged over the 16 year model  
9 period. The result of all that averaging is that the actual change in salinity from the CWF scenarios  
10 is masked.

11  
12 A further comparison of the model results revealed that the salinity for each of the CWF scenarios,  
13 is greater than the NAA roughly 50% of the time. Detailed plots for the time that the salinity for the  
14 CWF scenarios exceeded the NAA are provided in Exhibit SCDA-36.

15  
16 Based on the results of the DSM2 models, the CWF will result in frequent and sometimes very high  
17 increases in salinity at Discovery Bay. The magnitude of that increase varies by the scenario that  
18 the Petitioners may implement, but since they are proposing all scenarios at this time, the worst case  
19 scenario must be evaluated. These salinity increases are consistent with general observation that the  
20 removal of Sacramento River water from the Delta will reduce the dilution effect that the relatively  
21 high quality Sacramento River water provides. The reduction of Sacramento River inflow to the  
22 Delta will contribute to degrading the already impacted water quality of the Delta.

23  
24 These salinity increases will also impact agricultural diverters in the vicinity of Discovery Bay.

1 **Delta Hydrodynamics and D-1641**

2 I am familiar with D-1641 and the location of D-1641 compliance stations in the Delta. Current  
3 Delta hydrodynamics are such that a particular D-1641 standard might be met at a specific D-1641  
4 compliance point but other areas in the Delta might have higher or lower levels of the same metric  
5 at the same time. In other words, compliance at all D-1641 compliance points does not mean that  
6 some areas between compliance points do not have significantly degraded water quality in  
7 comparison to the compliance points.

8  
9 The Submitted BA (SWRCB-104) and the Aquatic Science Peer Review (SCDA-1) both confirm  
10 that CWF will radically alter the hydrodynamics of the entire Delta. To the extent that the locations  
11 of D-1641 compliance stations and metrics were chosen to capture a picture of water quality trends  
12 throughout the Delta, in my opinion CWF could change the validity of the chosen locations for that  
13 purpose. In my opinion, it would be unreasonable to assume that meeting D-1641 protocols before  
14 and after CWF translates to providing similar water quality overall in the Delta before and after  
15 CWF.

16 Executed this 1<sup>st</sup> day of September in Sacramento, California.

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18  
19 *Thomas K. Burke*

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21 THOMAS K BURKE, P.E.  
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